GEORGE H. BAILEY, SR. CHAIRMAN

C. DAVID CHINNIS VICE CHAIRMAN

JASON L. WARD COUNTY ADMINISTRATOR

TRACEY L. LANGLEY CLERK TO COUNCIL



JAMES LEX BYARS, III EDWARD IVY CROSBY, JR. WILLIAM R. HEARN, JR. LARRY S. HARGETT HARRIET A. HOLMAN

# COUNTY COUNCIL OF DORCHESTER COUNTY

500 N. MAIN STREET, SUITE 2 SUMMERVILLE, SOUTH CAROLINA 29483 (843) 832-0196 or (843) 563-0196

# MINUTES DORCHESTER COUNTY COUNCIL KENNETH F. WAGGONER SERVICES CENTER WILLIE R. DAVIS COUNCIL CHAMBERS, ST. GEORGE JUNE 17, 2019 6:00 P.M.

Pursuant to the Freedom of Information Act, a notice was posted on the bulletin board 24 hours before the meeting, and the following media outlets were notified: The Eagle-Record, The Summerville Journal Scene, The Post and Courier, WCBD Channel 2, WCIV Channel 4 and WCSC Channel 5.

PRESENT:	Mr. George H. Bailey, Chairman
	Mr. David Chinnis, Vice Chairman
	Mr. Jay Byars
	Mr. Eddie Crosby
	Mr. Larry S. Hargett
	Mr. William R. Hearn, Jr.
	Ms. Harriet A. Holman
	Mr. Jason L. Ward, County Administrator
	Mr. Daniel Prentice, Deputy Administrator/CFO
	Ms. Rebecca Vance, Deputy Administrator/Community Services
	Mr. Bradley Mitchell, Deputy County Attorney
	Ms. Tracey L. Langley, Clerk to Council
ABSENT:	Mr. John Frampton, County Attorney

Chairman Bailey called to order the meeting of Dorchester County Council. He invited all to stand for the invocation followed by the Pledge of Allegiance.

#### CHAIRMAN'S TIME – MR. GEORGE BAILEY

**<u>REQUESTS TO ADDRESS COUNCIL</u>** - There were no requests.

#### **MINUTES**

1. On the motion of Councilman Chinnis, seconded by Councilwoman Holman, County Council voted unanimously to adopt the minutes from the June 03, 2019, County Council Meeting.

#### <u>RESOLUTION #19-07, A RESOLUTION TO PARTICIPATE IN THE SOUTH CAROLINA</u> <u>COUNTIES WORKERS' COMPENSATION TRUST'S DEDUCTIBLE PLAN</u>

2. On the motion of Councilman Chinnis, seconded by Councilman Hargett, County Council voted unanimously to adopt Resolution #19-07, a Resolution to Participate in the South Carolina Counties Workers' Compensation Trust's Deductible Plan and to Execute a Memorandum of Agreement for that Purpose.

#### <u>RESOLUTION #19-08, A RESOLUTION EXPRESSING THE INTENTION TO ESTABLISH THE</u> OAKBROOK REDEVELOPMENT PROJECT AREA

3. On the motion of Councilman Hearn, seconded by Councilman Chinnis, County Council voted unanimously to adopt Resolution #19-08, a Resolution Expressing the Intention to Establish the Oakbrook Redevelopment Project Area, Authorizing Staff to Prepare the Oakbrook Redevelopment Plan, Providing for the Notice and Public Hearing in Connection with the Foregoing and Other Matters Related Thereto.

#### <u>RESOLUTION #19-09, A RESOLUTION APPROVING THE DORCHESTER COUNTY FIVE-YEAR</u> <u>CAPITAL IMPROVEMENT PLAN FY2020-FY2024</u>

4. On the motion of Councilman Hearn, seconded by Councilman Chinnis, County Council voted unanimously to adopt Resolution #19-09, a Resolution Approving the Dorchester County Five-Year Capital Improvement Plan FY2020-FY2024.

**CORRESPONDENCE**: No correspondence received.

#### **GUESTS**

#### MR. DANIEL PRENTICE, DORCHESTER COUNTY DEPUTY ADMINISTRATOR/CFO

Mr. Prentice gave a summary of revenues and expenditures for the County's major funds through May 31, 2019. He also included a summary of cash on hand in the major funds and status updates on major Water & Sewer, and Stormwater projects.

#### MS. JESSICA SHULER, DIRECTOR OF BUSINESS SERVICES

Ms. Shuler recognized Ms. Joy Krutek, Business License Administrator for earning a Master's in Business Licensing designation through the South Carolina Business Licensing Officials Association.

# COUNTY ADMINISTRATOR'S TIME – MR. JASON WARD

#### DORCHESTER COUNTY BUDGET ORDINANCE FOR FISCAL YEAR 2019-2020

- 5. On the motion of Councilman Chinnis, seconded by Councilman Hargett, County Council discussed the Dorchester County Budget Ordinance for Fiscal Year 2019-2020.
- 6. On the motion of Councilman Chinnis, seconded by Councilwoman Holman, County Council voted unanimously to approve the following amendments to the Dorchester County Budget Ordinance for Fiscal Year 2019-2020, as follows:

Increase the Charges for Services revenues in the Sheriff's Office from \$712,042 to \$774,945 to reflect the contractual increases for FY2020 for an additional SRO at Givhans Alternative.

Increase the Charges for Services revenues in the Sheriff's Office from \$228,362 to \$300,636 to reflect the contractual increases for FY2020 for an SRO at Williams Memorial Elementary.

Increase Property Tax revenues by \$122,600 based upon a 0.2 mill increase to provide additional funding for outside agencies as well as a Codes Enforcement Officer in Planning and Zoning. Increase various personnel line items in the Planning & Zoning department for a total of \$45,564 to add funding for a Codes Enforcement Officer.

Increase various operating line items in the amount of \$24,326 to cover the increased cost of the SRO program.

Increase direct assistance line items for a total of \$80,000 to provide funding for Tri-County Link and Tri-County Cradle to Career.

7. On the motion of Councilman Chinnis, seconded by Councilman Byars, County Council voted six in favor with one recusal (Hearn), to approve the following amendment to the Dorchester County Budget Ordinance for Fiscal Year 2019-2020, as follows:

Increase the Charges for Services revenues in the Sheriff's Office from \$0 to \$75,495 to reflect the contractual amount for FY2020 for a school security officer at Pinewood Prep.

8. On the motion of Councilman Byars, seconded by Councilman Hearn, County Council voted unanimously to approve the following amendment to the Dorchester County Budget Ordinance for Fiscal Year 2019-2020, as follows:

School District Two's proposed budget is \$217,437,642. Based upon projected revenues of \$209,602,782, there is a deficit of \$7,834,860. Based on a review of actual revenues posted to date as of June 5, 2019 and District Two's projected year-end revenues, staff recommends increasing various tax related revenues by \$1,478,888 to cover the mandated items deficit of \$1,331,888 for 4% teacher raises plus step including fringe and 1% retirement increase for all employees as well as an additional SRO at Givhans Alternative School and additional funding to expand mental health programs.

Increase tax related revenues by \$2,114,717 based upon a 7.8 mill increase for School District Two to cover raises for staff other than teachers.

The budget ordinance must be amended to reflect the following:

Increase School District #2 Operating Budget					
Dorchester County (Net of State Portion)	from \$48,668,689 to	\$52,262,294*			
State of South Carolina Homestead Exempti	\$33,314,324				
Total	from \$81,983,013 to	\$85,576,618			

\*This includes a 7.8 mill increase for School District #2

9. On the motion of Councilman Chinnis, seconded by Councilman Hargett, County Council voted four in favor (Bailey, Chinnis, Hargett and Holman), with three opposed (Byars, Crosby and Hearn), to approve the following amendments to the Dorchester County Budget Ordinance for Fiscal Year 2019-2020, as follows:

#### The Fire Fund shall include the following adjustments:

Increase Property Tax revenues by \$696,000 based upon a 2.4 mill increase to provide funding for new positions in the Fire Department.

#### The total revenues for the Fire Fund shall increase from \$6,233,499 to \$6,929,499.

Increase various personnel line items in the Fire Department for a total of \$619,798 to add 3 Captains, 3 Engineers and 3 Firefighters.

Increase various operating line items in the Fire Fund for a total of \$74,702 to cover operational costs associated with new positions.

Increase various capital line items in the Fire Fund for a total of \$1,500 to cover operational costs associated with new positions.

#### The total expenditures for the Fire Fund shall increase from \$6,233,499 to \$6,929,499.

#### <u>3<sup>RD</sup> READING OF ORDINANCE #19-18, DORCHESTER COUNTY BUDGET ORDINANCE FOR</u> <u>FISCAL YEAR 2019-2020</u>

10. On the motion of Councilman Chinnis, seconded by Councilman Crosby, County Council voted unanimously to give 3<sup>rd</sup> reading of Ordinance #19-18, an Ordinance to Make Appropriations for County Government, Educational and Fire Protection Purposes for Dorchester County for the Fiscal Year Beginning July 1, 2019, and Ending June 30, 2020; to Levy Taxes for the Payment Thereof; and to Provide for the Expenditure of Said Taxes and Other Revenues Coming into the County, as amended as follows:

#### The General Fund shall include the following adjustments:

Increase the Charges for Services revenues in the Sheriff's Office from \$0 to \$75,495 to reflect the contractual amount for FY2020 for a school security officer at Pinewood Prep.

Increase the Charges for Services revenues in the Sheriff's Office from \$712,042 to \$774,945 to reflect the contractual increases for FY2020 for an additional SRO at Givhans Alternative.

Increase the Charges for Services revenues in the Sheriff's Office from \$228,362 to \$300,636 to reflect the contractual increases for FY2020 for an SRO at Williams Memorial Elementary.

Increase Property Tax revenues by \$122,600 based upon a 0.2 mill increase to provide additional funding for outside agencies as well as a Codes Enforcement Officer in Planning and Zoning.

#### The total revenues for the General Fund shall increase from \$59,118,811 to \$59,452,083.

Increase various personnel line items in the Sheriff's Office for a total of \$183,382 to add a School Security Officer at Pinewood Prep, an additional School Resource Officer (SRO) at Givhans Alternative for School District #2 and an SRO at Williams Memorial Elementary for School District #4.

Increase various personnel line items in the Planning & Zoning department for a total of \$45,564 to add funding for a Codes Enforcement Officer.

Increase various operating line items in the amount of \$24,326 to cover the increased cost of the SRO program.

Increase direct assistance line items for a total of \$80,000 to provide funding for Tri-County Link and Tri-County Cradle to Career.

#### The total expenditures for the General Fund shall increase from \$59,118,811 to \$59,452,083.

#### The Fire Fund shall include the following adjustments:

Increase Property Tax revenues by \$696,000 based upon a 2.4 mill increase to provide funding for new positions in the Fire Department.

#### The total revenues for the Fire Fund shall increase from \$6,233,499 to \$6,929,499.

Increase various personnel line items in the Fire Department for a total of \$619,798 to add 3 Captains, 3 Engineers and 3 Firefighters.

Increase various operating line items in the Fire Fund for a total of \$74,702 to cover operational costs associated with new positions.

Increase various capital line items in the Fire Fund for a total of \$1,500 to cover operational costs associated with new positions.

#### The total expenditures for the Fire Fund shall increase from \$6,233,499 to \$6,929,499.

School District Two's proposed budget is \$217,437,642. Based upon projected revenues of \$209,602,782, there is a deficit of \$7,834,860. Based on a review of actual revenues posted to date as of June 5, 2019 and District Two's projected year-end revenues, staff recommends increasing various tax related revenues by \$1,478,888 to cover the mandated items deficit of \$1,331,888 for 4% teacher raises plus step including fringe and 1% retirement increase for all employees as well as an additional SRO at Givhans Alternative School and additional funding to expand mental health programs.

Increase tax related revenues by \$2,114,717 based upon a 7.8 mill increase for School District Two to cover raises for staff other than teachers.

The budget ordinance must be amended to reflect the following:

#### Increase School District #2 Operating Budget

Dorchester County (Net of State Portion)	from \$48,668,689 to	\$52,262,294*
State of South Carolina Homestead Exemption	<u>\$33,314,324</u>	
Total	from \$81,983,013 to	\$85,576,618

\*This includes a 7.8 mill increase for School District #2

School District Four's proposed budget is \$28,482,217. Based on a review of actual revenues posted to date as of June 5, 2019 and District Four's projected year-end revenues, staff recommends increasing various tax related revenues by \$72,274 to cover the District's cost of an SRO at Williams Memorial Elementary School.

The budget ordinance must be amended to reflect the following:

#### Increase School District #4 Operating Budget

Dorchester County (Net of State Portion)	from \$11,169,598 to	\$11,241,872
State of South Carolina Homestead Exemption	<u>\$ 4,140,741</u>	
Total	from \$15,310,339 to	\$15,382,613

#### 1<sup>ST</sup> READING OF REZONING REQUEST #791

11. On the motion of Councilman Hargett, seconded by Councilman Chinnis, County Council voted unanimously to approve 1<sup>st</sup> reading and referral to the Planning Commission and the Planning, Development, and Building Committee for public hearings and recommendations regarding Rezoning Request #791 by Patrice Bryant Williams to rezone .39 acre located at 201 Gibbs Loop, near Summerville, TMS #130-10-00-005 and .4 acre located at 205 Gibbs Loop, near Summerville, TMS #130-10-00-115, from Multi-Family Residential District (R-4) to Single-Family Residential Manufactured Housing District (R-1M).

# AMEND POLICY #6 "DEBT MANAGEMENT AND POST-ISSUANCE DISCLOSURE"

12. On the motion of Councilman Chinnis, seconded by Councilman Crosby, County Council voted unanimously to approve a request to amend Policy #6 "Debt Management and Post-Issuance Disclosure" and add Policy #8 "Investments" to the Dorchester County Financial Policies.

#### ROAD MAINTENANCE ACCEPTANCE APPLICATION MALLARD CROSSING PHASES 1 AND 2

13. On the motion of Councilman Crosby, seconded by Councilman Hearn, County Council voted unanimously to approve a road maintenance acceptance application for Mallard Crossing Phases 1 and 2.

# TRAFFIC IMPACT ANALYSIS FOR THE INTERSECTION OF ORANGEBURG AND MALLARD ROADS

14. On the motion of Councilwoman Holman, seconded by Councilman Crosby, County Council voted unanimously to approve the use of \$11,500 in personnel savings in the Public Works Department to complete a Traffic Impact Analysis for the intersection of Orangeburg and Mallard Roads.

# PROPOSED RIGHT OF WAY CORRIDOR FOR THE GLENN MCCONNELL PARKWAY EXTENSION

15. On the motion of Councilman Hargett, seconded by Councilman Chinnis, County Council voted unanimously to approve a request to use \$12,526 in Personnel Savings in the Public Works Department to complete a proposed right of way corridor for the Glenn McConnell Parkway Extension.

#### **INITIAL OUTLAY OF MEDIAN PLANTINGS ON BACONS BRIDGE AND DORCHESTER ROADS**

16. On the motion of Councilman Chinnis, seconded by Councilman Crosby, County Council voted unanimously to approve a request to recognize revenue in the General Fund in the amount of \$492,336 for initial outlay of median plantings on Bacons Bridge and Dorchester Roads.

# **COMMITTEE REPORTS**

# CHAIRWOMAN HOLMAN – PUBLIC WORKS, PROPERTY AND UTILITIES COMMITTEE

Chairwoman Holman reported that the Committee met at 5:00 p.m. to discuss the following items:

- 17. On the recommendation of the Committee, County Council voted unanimously to give 2<sup>nd</sup> reading of an Ordinance to Amend and Supplement the Code of Ordinances, Dorchester County, South Carolina, by Revising Article V, Convenience Sites, Section 34-132 (C), Convenience Sites (to allow single axle trailers) and invoke the pending ordinance doctrine.
- 18. On the recommendation of the Committee, County Council voted unanimously to give 2<sup>nd</sup> reading of an Ordinance to Amend and Supplement the Code of Ordinances, Dorchester County, South Carolina, by Adding Section 36-13-C, (Stormwater) Plan Review and Inspection Fees (The purpose of this amendment is to develop a permit fee schedule.)

#### CHAIRMAN CHINNIS – PLANNING, DEVELOPMENT AND BUILDING COMMITTEE

Chairman Chinnis reported that the Committee met at 5:30 p.m. to discuss the following items:

- 19. On the recommendation of the Committee, County Council voted unanimously to approve 3<sup>rd</sup> reading of Rezoning Request #787 by Dorchester County to rezone .77 acre located at 299 Pidgeon Bay Road near Summerville from Multi-Family Residential District (R-4) to Single-Family Residential Manufactured Housing District (R-2M), TMS #129-16-0-025.
- 20. On the recommendation of the Committee, County Council voted unanimously to approve 3<sup>rd</sup> reading of Rezoning Request #789 by Thedosia Smalls to rezone .65 acre located at Central Avenue near Summerville,

21. from Multi-Family Residential District (R-4) to Single-Family Residential Manufactured Housing District (R-1M), TMS #135-16-00-051.

#### CHAIRMAN HARGETT – AGENDA AND RULES COMMITTEE

Chairman Hargett reported that the Committee met at 5:45 p.m. to discuss the following item:

22. On the recommendation of the Committee, County Council voted unanimously to adopt a new Dorchester County Boards and Commissions Handbook.

#### **APPOINTMENTS TO BOARDS AND COMMISSIONS:**

- 23. On the motion of Chairman Bailey, seconded by Councilman Hearn, County Council voted unanimously to reappoint Mr. Ronnie Givens to the Charleston Naval Redevelopment Corporation.
- 24. On the motion of Chairman Bailey, seconded by Councilman Chinnis, County Council voted unanimously to appoint Ms. Patricia Bradley to the Dorchester County Alcohol and Drug Commission.

# COUNTY ATTORNEY'S TIME - MR. BRAD MITCHELL

#### 2<sup>ND</sup> READING OF AN ORDINANCE REGARDING PROJECT LUMINOUS

25. On the motion of Councilman Chinnis, seconded by Councilman Hearn, County Council voted unanimously to give 2<sup>nd</sup> reading of an Ordinance Authorizing (1) the Execution and Delivery of a Fee In Lieu of Tax and Incentive Agreement By and Between Dorchester County, South Carolina and a Company Known to the County at This Time as Project Luminous, Pursuant to Which the County Shall Covenant to Accept Certain Negotiated Payments in Lieu of Ad Valorem Taxes with Respect to Certain Facilities in the County; (2) the Benefits of a Multi-County Industrial or Business Park to be Made Available to the Company and the Project; and (3) Other Matters Relating Thereto.

#### EXTENSION TO THE LETTER OF INTENT FOR THE TRIDENT TECHNICAL COLLEGE SITE

26. On the motion of Councilman Hargett, seconded by Councilman Chinnis, County Council voted unanimously to approve an extension to the Letter of Intent for the Trident Technical College Site.

# LEASE FOR COMMERCIAL PROPERTY LOCATED AT 422 INDUSTRIAL DRIVE, SUMMERVILLE, FOR THE PROBATION, PARDON AND PAROLE OFFICE

27. On the motion of Councilwoman Holman, seconded by Councilman Crosby, County Council voted unanimously to approve a new lease for commercial property located at 422 Industrial Drive, Summerville, for the Probation, Pardon and Parole Office.

#### **EXECUTIVE SESSION**

The Deputy County Attorney requested Council's consideration to enter into Executive Session at 6:55 p.m. to discuss the following:

- Contractual Matters
  - Security Services Agreement with Pinewood Preparatory School
  - Berlin G. Myers Phase III Intergovernmental Agreement
- Legal Advice
  - James Stephen Green, Jr., v. Dorchester County, et al.

#### RECONVENE FROM EXECUTIVE SESSION

At approximately 7:27 p.m., Mr. Mitchell reported that Council discussed the previously announced items, but no action was taken.

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#### SECURITY SERVICES AGREEMENT WITH PINEWOOD PREPARATORY SCHOOL

28. On the motion of Councilman Chinnis, seconded by Councilman Hargett, County Council voted six in favor, with one recusal (Hearn), to authorize the County Administrator to execute the Security Services Agreement with Pinewood Preparatory School.

# **ADJOURNMENT**

29. On the motion of Councilwoman Holman, seconded by Councilman Crosby, County Council voted unanimously to adjourn at approximately 7:28 p.m.

<u>Tracey L. Langley</u>

Tracey L. Langley, Clerk to Council